

## Message Text

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APPROVED BY OMSN:PRROSENBLATT  
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C O N F I D E N T I A L STATE 080995

CINCPACREP GUAM/TTPI: PASS TO STATUS LNO

E.O. 11652: GDS-84

TAGS: OCON, TQ

SUBJECT: MICRONESIAN POLITICAL STATUS ISSUES-HILO MEETING

1. MAXIMUM U.S. OBJECTIVES FOR FORTHCOMING HEADS DELEGATIONS (HOD) MEETING IN HILO ARE SET FORTH IN PARAGRAPH 3 OF SEPTTEL REPORTING ON NAKAYAMA-HENRY VISIT TO WASHINGTON. PRINCIPLE OBJECTIVE IS TO SECURE AGREEMENT OF THE THREE TRUST TERRITORY POLSTACOMS TO A STATEMENT OF PRINCIPLES WHICH WOULD BROADLY DEFINE THE FREE ASSOCIATION POLITICAL ARRANGEMENT.
2. WE ENVISION THAT FIRST SESSION IN HILO WILL INVOLVE A FULL EXPLORATION OF FREE ASSOCIATION UNDER THE MARSHALLESE-PALAUAN SAN DIEGO PROPOSAL. THEREAFTER, WE PLAN TO WORK TOWARD DEVELOPING AGREEMENT ON LANGUAGE TO EXPRESS BASIC PRINCIPLES OF THE RELATIONSHIP. IAG HAS APPROVED  
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FOLLOWING EIGHT PRINCIPLES ON WHICH WE HOPE TO ACHIEVE AGREEMENT:

BEGIN TEXT. "STATEMENT OF AGREED PRINCIPLES FOR FREE ASSOCIATION AND OF THE MUTUAL RIGHTS OF THE PEOPLES OF MICRONESIA AND THE UNITED STATES.

----1. AN AGREEMENT OF FREE ASSOCIATION WILL BE CONCLUDED ON A GOVERNMENT-TO-GOVERNMENT BASIS AND EXECUTED PRIOR TO TERMINATION OF THE UNITED NATIONS TRUSTEESHIP.

----2. THE AGREEMENT OF FREE ASSOCIATION WILL BE PUT TO A UN OBSERVED PLEBISCITE IN WHICH THE PEOPLES OF MICRONESIA SHALL FREELY EXERCISE THEIR RIGHT OF SELF DETERMINATION.

----3. THE PEOPLES OF MICRONESIA WILL ENJOY FULL INTERNAL SELF-GOVERNMENT.

----4. CONSTITUTIONAL ARRANGEMENTS FOR THE GOVERNANCE OF MICRONESIA SHALL BE IN ACCORD WITH THE POLITICAL STATUS OF FREE ASSOCIATION AS SET FORTH IN THESE PRINCIPLES.

----5. THE UNITED STATES WILL HAVE FULL AUTHORITY AND RESPONSIBILITY FOR SECURITY AND DEFENSE MATTERS IN OR RELATING TO MICRONESIA. THIS AUTHORITY AND RESPONSIBILITY WILL BE ASSURED FOR 15 YEARS, AND THEREAFTER AS MUTUALLY AGREED. SPECIFIC LAND ARRANGEMENTS WILL REMAIN IN EFFECT ACCORDING TO THEIR TERMS WHICH SHALL BE NEGOTIATED PRIOR TO THE END OF THE TRUSTEESHIP AGREEMENT.

----6. CONSISTENT WITH THE STATUS OF FREE ASSOCIATION,  
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THE PEOPLES OF MICRONESIA WILL HAVE AUTHORITY AND RESPONSIBILITY FOR THEIR FOREIGN AFFAIRS INCLUDING MARINE RESOURCES. THEY WILL UNDERTAKE TO CONSULT WITH THE UNITED STATES IN THE EXERCISE OF THIS AUTHORITY AND TO REFRAIN FROM ACTIONS WHICH THE UNITED STATES DETERMINES TO BE INCOMPATIBLE WITH ITS AUTHORITY AND RESPONSIBILITY FOR SECURITY AND DEFENSE MATTERS IN OR RELATING TO MICRONESIA. THE UNITED STATES MAY AGREE TO ACT ON BEHALF OF THE PEOPLES OF MICRONESIA IN THE AREA OF FOREIGN AFFAIRS AS MAY BE MUTUALLY AGREED FROM TIME TO TIME.

----7. THE AGREEMENT WILL PERMIT UNILATERAL TERMINATION OF THE FREE ASSOCIATION POLITICAL STATUS BY THE PROCESSES THROUGH WHICH IT WAS ENTERED AND SET FORTH IN THE AGREEMENT AND SUBJECT TO THE CONTINUATION OF UNITED STATES DEFENSE AUTHORITY AND RESPONSIBILITY AS SET FORTH IN PRINCIPLES 5.

----8. SHOULD THE UNITED STATES TERMINATE THE FREE ASSOCIATION RELATIONSHIP, ITS ECONOMIC ASSISTANCE TO MICRONESIA

SHALL CONTINUE AT THE LEVELS AND FOR THE TERM INITIALLY

AGREED. IF THE AGREEMENT IS OTHERWISE TERMINATED, THE AMOUNTS OF ECONOMIC ASSISTANCE FROM THE UNITED STATES SHALL BE RENEGOTIATED FOR THE REMAINDER OF THE TERM INITIALLY AGREED. UNITED STATES ECONOMIC ASSISTANCE SHALL BE SUBJECT TO THE APPROPRIATION AUTHORITY OF ITS CONGRESS." END TEXT.

3. PLEASE SHARE THE FOREGOING LIST ONLY WITH THE HICOM PRIOR TO HIS DEPARTURE, BUT MAKE NO OTHER DISCLOSURE.

4. NOTE THAT THE PRINCIPLES ARE DRAFTED IN SUCH A WAY AS TO BE ABSOLUTELY NEUTRAL ON THE QUESTION OF UNITY. IF QUERIED ON THIS ISSUE OUR RESPONSE WILL BE THAT THE U.S. BELIEVES THE PRINCIPLES OF FREE ASSOCIATION WILL CONFIDENTIAL

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APPLY TO OUR FUTURE RELATIONSHIP WITH THE MICRONESIANS REGARDLESS OF THE OUTCOME OF THE JULY 12 REFERENDUM.

5. WE UNDERSTAND THAT MIPSC WISHES TO DISCUSS CONFORMANCE OF DRAFT MARSHALLESE CONSTITUTION WITH FREE ASSOCIATION AND PALAUANS WANT DISCUSSION OF U.S. LAND REQUIREMENTS THERE. ON LATTER POINT, WE PLAN TO SAY NOTHING MORE THAN ALREADY STATED AT MOLOKAI. WE ARE NOT AWARE OF ANY CURRENTLY ACTIVE BILATERAL ISSUES WITH CFPST SAVE FOR CFSM ISSUE WHICH IS TO BE DEALT WITH PER REFERENCED HILO OBJECTIVES, AND PROPOSED JOINT ECONOMIC WORKING GROUP, ON WHICH WE HAVE HEARD NOTHING FURTHER SINCE REPLY TO OLTER. CFPST MAY WISH TO DISCUSS ITS DRAFT COMPACT DEPENDING ON OUTCOME OF ALL-MICRONESIA MEETING, IF IT TAKES PLACE. AMBASSADOR ROSENBLATT SENDS. COOPER

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## Message Attributes

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